

Message Text

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ACTION IO-13

INFO OCT-01 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-14 USIA-12 ACDA-19 MBFR-03 OMB-01

RSR-01 /170 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 7278

C O N F I D E N T I A L USUN 1158

E. O. 11652: GDS

TAGS: PFOR UN

SUBJ: PEACEKEEPING: COMITE 33 WORKING GROUP (WG)

REF: STATE 057649

BEGIN SUMMARY. AFTER CLARIFICATION OF PROCEDURES, WG
BEGAN INITIAL READING OF SECTION III OF RAPPORTEUR' S
WORKING PAPER (A/ AC.121/ L.18, JANUARY 23, 1973). US AND
JAPAN MADE SHORT STATEMENTS EXPLAINING THEIR RESPECTIVE
POSITIONS ON ROLE OF SC. CANADA, UK AND USSR TOOK ACTIVE
PART IN DISCUSSION; OTHERS WERE SILENT. WG AGREED TO
DISCUSS AT NEXT MEETING, SCHEDULED FOR MORNING APRIL 6,
BASIC DECISIONS SC ALONE SHOULD TAKE REGARDING PEACEKEEPING
MISSIONS, THEN TO CONTINUE INITIAL READING OF SECTION III
OF WORKING PAPER. END SUMMARY.

1. AT MAR 30 WG MEETING JAPAN OPENED DISCUSSIONS BY ASKING
CLARIFICATION OF RELATIONSHIP OF CURRENT EXERCISE TO
PREVIOUSLY AGREED CHAPTERS OF MODEL I AS WELL AS TO MODEL II
GUIDELINES. CANADA SUGGESTED, AND OTHERS AGREED, WG WAS
PICKING UP DISCUSSION OF MODEL I GUIDELINES WHERE THAT
DISCUSSION WAS LEFT OFF BY WG SEVERAL YEARS AGO. WE
WERE IN EFFECT TRYING NEW APPROACH TO PAST PROBLEMS, AND
IF DISCUSSION OF RAPPORTEUR' S WORKING PAPER PRODUCED
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SIGNIFICANT AGREEMENT, WG WOULD RETURN TO DRAFTING MODEL I
GUIDELINES.

2. WG AGREED THAT PURPOSE OF FIRST READING OF RAPPORTEUR'S PAPER WAS TO ALLOW FOR AMPLIFICATION AND CLARIFICATION OF VIEWS AS WELL AS FOR EXPRESSION OF ANY NEW IDEAS. WG ALSO AGREED TO INVITE TO NEXT MEETING THOSE DELS WHO HAD SUBMITTED WRITTEN VIEWS BUT WERE NOT MEMBERS OF WG.

3. AMB SCHAUFLE MADE BRIEF AND LOW- KEY STATEMENT ALONG LINES PARAS THREE AND FOUR REFTEL. JAPANESE MADE SIMILAR STATEMENT, NOTING (A) SC SHOULD BE STRENGTHENED IN LINE WITH CURRENT INTERNATIONAL REALITIES(I. E., JAPAN SHOULD HAVE PERMANENT SEAT), (B) SC SHOULD DELEGATE ENOUGH AUTHORITY TO SYG TO ENABLE HIM TO TAKE PROMPT INITIATIVES IN LINE WITH CHARTER, WHICH ANTICIPATED NEED FOR PROPER BALANCE BETWEEN UN ORGANS, (C) SUGGESTION FOR CREATION OF SC COMITE UNDER ARTICLE 29 WAS VERY CONSTRUCTIVE AND MERITED DETAILED CONSIDERATION BY WG, (D) ARTICLE 29 COMITE SHOULD BE CREATED TO FACILITATE, NOT OBSTRUCT, PEACEKEEPING MISSIONS, (E) JAPAN HAD SERIOUS DOUBTS ABOUT USING MSC FOR TYPE OF PEACEKEEPING OPERATIONS NOW UNDER CONSIDERATION.

4. DISCUSSION OF SECTION III (A) (1) (B) OF WORKING PAPER (" ADVICE AND ASSISTANCE TO SC") LED CANADA TO ASK SOVIETS HOW IN USSR' S VIEW SC SHOULD HANDLE GUIDELINES, ASSUMING WG REACHED AGREEMENT ON MODEL I. SOVIETS (OVINNIKOV) SUPPOSED WG WOULD SUBMIT AGREED PACKAGE TO COMITE 33 WHICH WOULD IN TURN INFORM GA. GA WOULD PROBABLY PASS RES CONTAINING GUIDELINES, AND RES WOULD BE TRANSMITTED TO SC. SC OF COURSE WOULD NOT BE OBLIGATED TO FOLLOW GA' S GUIDELINES, BUT CERTAINLY SC' S WORK IN ESTABLISHING FUTURE PEACEKEEPING OPERATIONS WOULD BE GREATLY FACILITATED BY GUIDELINES.

5. DISCUSSION OF SECTION III (A) (1) (C) AND (D) (" SCOPE OF POWERS" AND " DECISIONS") PROMPTED CANADA TO SUGGEST THAT AT ITS NEXT MEETING WG DISCUSS LIST OF ELEMENTS APPROPRIATELY WITHIN PROVINCE OF SC ITSELF AS WELL AS FORM OF SC DECISION ON SUCH ELEMENTS. WG AGREED TO DO THIS AND THEN TO CONTINUE INITIAL READING OF SECTION III.

6. COMMENT: IF ABOVE PLAN IS FOLLOWED, WG WILL REACH AREAS
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OF BASIC DISAGREEMENT BETWEEN US AND SOVIETS AT NEXT MEETING . WE WILL NEED TO MAKE CAREFUL EXPLANATION OF OUR POSITION, PARTICULARLY OF OUR VIEW THAT SC SHOULD CONSIDER DECISIONS ON FORCE COMPOSITION AND LEADERSHIP TO BE PROCEDURAL RATHER THAN SUBSTANTIVE.

7. GENERAL IMPRESSION FROM MAR 30 MEETING IS THAT ALL MEMBERS OF WG ARE IN BASICALLY SAME POSTURE OF US-- GAGING SENTIMENT WITHIN WG BEFORE CONSIDERING OVERALL APPROACH ON

PEACEKEEPING. MEETING SHOWED THAT JAPAN ESSENTIALLY HAS
LINED UP WITH US AND THAT CANADA HAS ADOPTED OPEN- MINDED
AND REASONABLE APPROACH DESPITE ITS RECENTLY- EXPRESSED
DIFFERENCES WITH US POSITION. MAJOR UNKNOWN IS POSITION OF
BRAZIL, WHO MAY PLAY ACTIVIST ROLE ALONG WITH US, USSR,
CZECHOSLOVAKIA, UK, JAPAN AND CANADA. BRAZILIAN PERMREP
FRAZAO LATER TOLD AMB SCHAUFELER THAT HE WOULD MAKE MAJOR
STATEMENT AT ONE OF NEXT TWO WG MEETINGS. WE EXPECT OTHER
MEMBERS OF WG WILL REMAIN PASSIVE.
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